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ПРАВОВАЯ ОСНОВА ФОРМ ПЕРЕПИСИ НАСЕЛЕНИЯ РЕСПУБЛИКИ УЗБЕКИСТАН

***Аннотация:** В данной статье были рассмотрены нормативные документы по разработке и утверждению программы пробной переписи населения и форм вопросников, использованных при проведении пробной переписи населения в соответствии с постановлением Кабинета Министров Республики Узбекистан от 11 ноября 2020 года № 710 «О мерах по организации и проведению переписи населения Республики Узбекистан в 2023 году» в Ходжаабадском районе Андижанской области, Юкоричирчикском районе Ташкентской области, городе Хиве Хорезмской области и Яшнабадском районе города Ташкента в ноябре 2021 года.*

Ключевые слова: Пробная перепись, программа переписи, формы переписных листов, персональные анкеты, закон о переписи.

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LEGAL BASIS OF POPULATION CENSUS QUESTIONNAIRE FORMS OF THE REPUBLIC OF UZBEKISTAN

***Abstract:** This article examined the regulatory documents for the development and approval of the pilot population census program and the forms of questionnaires used in the pilot population census in accordance with the Resolution of the Cabinet of Ministers of the Republic of Uzbekistan dated November 11, 2020 No. 710 "On measures to organize and conduct the census Population of the Republic of Uzbekistan in 2023" in Khojaabad district of Andijan region, Yukorichirchik district of Tashkent region, Khiva city of Khorezm region and Yashnabad district of Tashkent city in November 2021.*

***Keywords:** Pilot census, census program, forms of census, personal questionnaires, the law on the census.*

Introduction

The census is an indicator that plays a large role in the system of official statistics. This process provides an opportunity to obtain accurate and reliable information about the population. In addition, it creates conditions for the population to receive full information and describe in detail the changes that took place in the next period of the last census event, such as gender, age, marital status, educational level, standard of living, employment, nationality, citizenship.

Analysis of literature on the topic

Scientists from foreign countries N.N. Kachanova, N.A. Smirnova, Ye.A. Gataulina, G.S. Solodova, S.A. Smirnov, B. Edmonston, Ch. Shults, Konstanz F. Sitro and others conducted scientific works regarding problems of census population, its program and the development of questionnaire forms.

The scientific-methodological and practical aspects of population census, the history of population census are partially reflected in the scientific works of local scientists I.K.Gulyamov, N.B.Tula and others.

Main part

Guided by the United Nations resolution “Principles and recommendations for the 2020 Population and housing Census” of June 10, 2015, Member States should decide to conduct at least one population and housing census, taking into account international and territorial recommendations regarding the population and housing census within the framework of the World Population Census program and housing in 2020 year urges to conduct population and housing census¹.

¹ Decree of the president of the Republic of Uzbekistan №5655 of February 5, 2019

Accordingly, many countries in the world, including all CIS member states, have decided to conduct a national census event in the 2020 round. Thus, the Commonwealth region was fully included in the 2020 World census program.

Relevant documents have been adopted by the CIS member states that provide for the organization of the implementation of the necessary measures at the stages of preparation and conduct of general census work and serve as a legal basis.

In particular, the normative legal basis for the conduct of the census is the law “On state statistics” in the republics of Kazakhstan and Armenia, the law “On Population Census” in the republics of Uzbekistan, Kyrgyz, Tajikistan, Belarus, the Russian Federation, as well as the relevant decisions/decrees of the president in the republics of Azerbaijan, Belarus, Tajikistan, Turkmenistan and Uzbekistan, the relevant government decisions in the republics of Azerbaijan, Armenia, Belarus, Kazakhstan, Kyrgyz, Tajikistan, Moldova and the Russian Federation serve as the basis.

In all countries, commissions or working groups on population census issues were formed, which included representatives of interested ministries and agencies.

The statistical services of the countries of the Commonwealth of Independent States, together with state bodies and expert communities, have mainly developed programs for the national population census in 2020, which were tested during the pilot and main censuses. The programs were formed taking into account the continuity with the previous population census activities, ensuring the needs of the states for current information and compliance of the developed programs with international recommendations.

A distinctive feature of the 2020 round of the census in the CIS region is the harmonization of the methodology for obtaining the main socio-demographic characteristics of the population. The Statistics Committee of the CIS, together

with the national statistical agencies, prepared the following list of indicators of a recommendatory nature for inclusion in the population census program:

- permanent residence;
- location at the time of the census;
- country of birth (place of birth);
- country of citizenship (citizenship);
- length of staying in this place (year and month of arrival at the current place of residence);
- former place of residence;
- labor force participation status;
- employment status;
- main source of livelihood.

During the agreed list, the topics of migration and the labor market are the most urgent problems for the territory of the CIS countries, which is connected with the existing problems of their comparative measurement with current statistical data.

In order to ensure the maximum comparability of the results, the CIS Statistical Committee, with the participation of the statistical services, prepared a set of questions for obtaining answers on the list of agreed indicators with methodological comments on their filling, as well as the procedure for filling them. developed. Based on the recommendations developed by the CIS Statistical Committee, the CIS member countries have approved their population census programs with relevant regulatory legal documents.

In particular, the population census program was approved by Article 17 of the Law “On Census” of the Republic of Belarus adopted on July 13, 2006, amended on June 13, 2016.

Figure 1

Number regulatory documents related to the population census process in the countries of the Commonwealth of Independent States ²

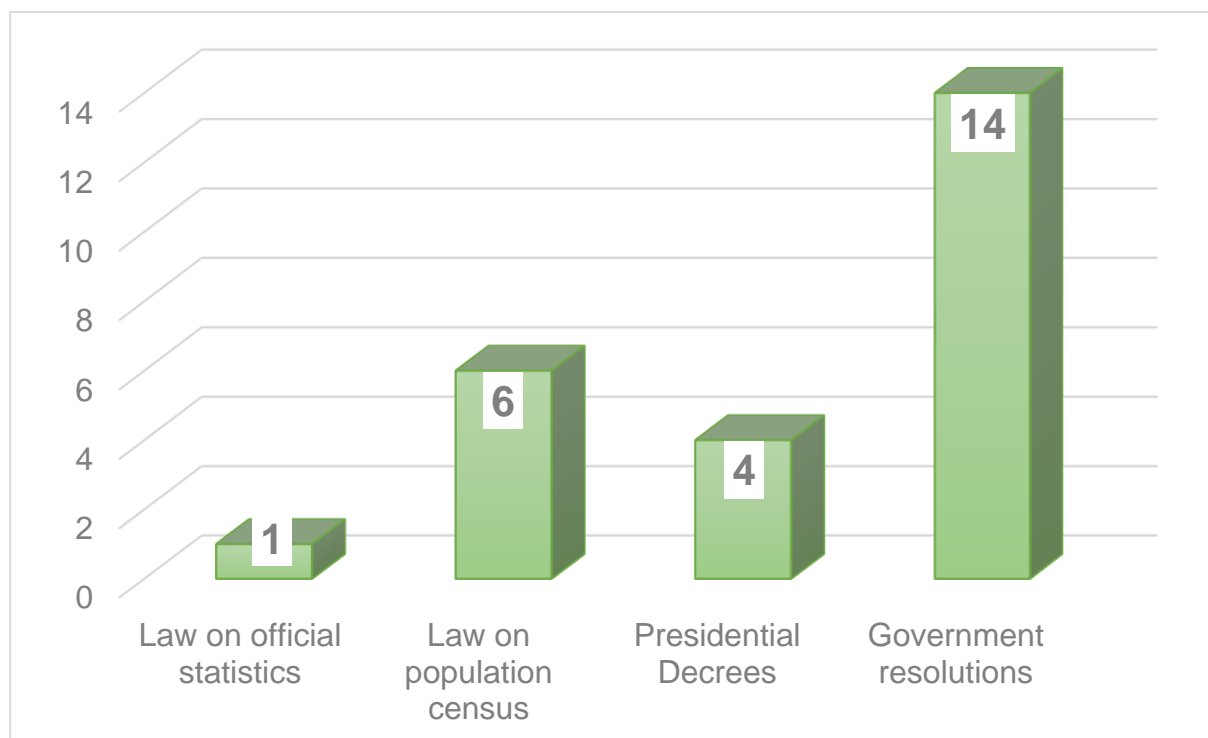


Figure 2

Regulatory documents related to the population census process by CIS countries²

Law on official statistics	Law on population census	Presidential Decrees	Government resolutions
Kazakhstan	Armenia	Azerbaijan	Azerbaijan
	Belarus	Belarus	Armenia
	Kyrgyzstan	Tajikistan	Belarus
	Moldova	Turkmenistan	Kazakhstan
	Russia	Uzbekistan	Kyrgyzstan
			Moldova

² Developed by author based on note on item 2 of the agenda developed by the Statistics Committee of the CIS at the 60th meeting of the Council of Heads of Statistics of the Commonwealth of Independent States

Reliable information about the population and its well-being of the Republic of Uzbekistan is an important basis for long-term forecasts and the development of state targeted programs for socio-economic development, programs for creating new jobs and ensuring employment for the population, forming indicators of national sustainable development goals, studying the processes of placement and use of labor resources, conducting scientific research.

It should be noted that the last census on the territory of our country was carried out in 1989, during the years of independence there were significant positive changes in the development of the Republic. The reforms carried out dramatically changed the country's population, their location and other socio-demographic indicators.

These changes limit the application of existing data on the current account of the population.

In order to address these pressing issues and taking into account international requirements, it was approved by Decree of the President of the Republic of Uzbekistan №PF-5308 dated January 22, 2018 “Action strategy for five priority areas of development of the Republic of Uzbekistan in 2017-2021” in paragraph 38 of the State Implementation Program in the Year of “Support active entrepreneurship, innovative ideas and technologies” the task was set the task to develop the Concept for conducting a population census in the Republic of Uzbekistan (hereinafter referred to as the Concept).

By decree of the President of the Republic of Uzbekistan dated February 5, 2019 PF-5655 approved the concept, structure of the republican commission and the program of comprehensive measures for conducting a population census in the Republic of Uzbekistan.

The concept consists of a total of 8 chapters, including the general rules, purpose and main tasks of the population census, stages of preparation and

conducting it, participants, categories of employees involved in the population census, determines the financial provision of expenses and the strategy of actions on the results of the population census.

Program of measures to conduct the population census in the Republic of Uzbekistan consists of 27 items, according to which the tasks to be performed by the responsible executives in 2019-2024 and their specific terms were determined.

According to this Decree, the State Committee of the Republic of Uzbekistan on Statistics was designated as the competent agency for conducting the population census - the working agency of the Republican Commission.

In addition, the structure of regional commissions to assist in conducting the population census in the Republic of Uzbekistan was formed under the Council of Ministers of the Republic of Karakalpakstan, regional and Tashkent city and district (city) hokimities.

In accordance with the Comprehensive program of measures to conduct the population census in the Republic of Uzbekistan which approved by the decree, the State Committee on statistics, together with the Ministry of Economy and industry, the Ministry of finance, the Ministry of Internal Affairs, the Ministry of Justice and other ministries and departments, was tasked with developing the draft Law of the Republic of Uzbekistan “On Population Census” and submitting it to the Cabinet of Ministers of the Republic of Uzbekistan by July 1, 2019.

As a result, together with interested ministries and agencies, the draft Law of the Republic of Uzbekistan “On Population Census” was developed, and after extensive discussion and legal expertise, it was adopted on March 16, 2020.

The law consists of 5 chapters, 31 articles, which highlight the purpose of the law, basic concepts, tasks and principles of the census. As one of the main principles, the principle of periodicity, that is, the decision on the conduct of the census at least once every ten years and the conduct of the census, is determined by the president of the Republic of Uzbekistan.

Another important principle is the confidentiality of personal information, which stipulates that personal information collected during the population census is considered confidential and cannot be disclosed or distributed without the consent of the respondent.

The law also clarifies the concept of respondent, that is, respondents are citizens of the Republic of Uzbekistan, foreign citizens and stateless persons who are in the territory of the Republic of Uzbekistan on the date of the population census. It is also clarified that citizens of the Republic of Uzbekistan, who are permanent residents of the Republic of Uzbekistan, but are outside its territory on the date of the population census, are also considered respondents.

Also, the law defines the rights and obligations of respondents and registered persons participating in the census, the procedure for conducting the census, a specially authorized state body, the Republican commission for facilitating the conduct of the census, the authorities of local government bodies, the principles of financial support for events³.

The law is important for the systematic and comprehensive control of the relations that arise during the preparation and conduct of the census, the collection and storage of personal data, and the distribution of the data in the census.

The purpose of the legislative regulation of the census is determined by the formation of demographic, socio - economic statistics and their future use at the national, regional and international levels.

The first main goal and task in the legal regulation of this law is the regulation of relations in the field of preparation and conduct of the census (creation of legal grounds), the protection of citizens rights to privacy and housing, also regulation of the principles of the census – independent solution, periodicity, generality and timeliness, centralization of census management, individualization of registration (by name), confidentiality of personal data,

³“Independent Uzbekistan is conducting the population census the first time. Why?”, Begalov B.A., “Khalq suzi”, 21 april 2020

openness of census data, the census program and the uniqueness of the method of processing personal data for all regions of the Republic of Uzbekistan.

In order to effectively organize the implementation of the plan and the tasks specified in the Law of the Republic of Uzbekistan “On Population Census”, the action plan for the implementation of the law of the Republic of Uzbekistan “On census population” of the Senate of the Oliy Majlis of the Republic of Uzbekistan and in the Decree of the President of the Republic of Uzbekistan dated February 5, 2019 year №PF-5655 was adopted The Decision of the Cabinet of Ministers of the Republic of Uzbekistan “On measures to prepare and conduct the 2023 census in the Republic of Uzbekistan” on November 11, 2020.

In this resolution, preparation for the pilot population census in 2021 the time and terms of its conduct, the population census program and questionnaires, the selection of employees who will be temporarily involved in the registration processes, o It is envisaged to determine the procedure for training and payment for their work, the procedure for collecting and storing personal data and issuing the final data of the population census. This resolution provides for the establishment of deadlines for the preparation and conduct of a pilot population census in 2021, the program and questionnaire of the population census, the procedure for selecting, training and remunerating workers temporarily involved in the census processes, collecting, storing personal data and issuing the final population census data.

This resolution confirms the following:

- Organizational and methodological regulation on the procedure for preparing and conducting the population census in the Republic of Uzbekistan;
- Population census program in the Republic of Uzbekistan;
- List of forms of population census in the Republic of Uzbekistan;
- Regulation on the procedure for involving individuals and legal entities in the population census process and paying them;

- “Roadmap” for preparing and conducting the population census in the Republic of Uzbekistan and announcing the results.

The decision also defines the tasks of participants in the census processes, Republican and territorial commissions to facilitate the conduct of the census, the State Statistics Committee and its territorial bodies, official ministries and departments, as well as local governments.

The decision was made based on the main principles and recommendations of the Conference of European Statisticians on conducting the 2020 population and housing census of the UN Economic Commission for Europe.

The experience of the CIS, Asian and European countries, including the Russian Federation, Belarus, Moldova, Azerbaijan, Kazakhstan, Kyrgyzstan, Armenia, Tajikistan, Georgia, Lithuania, Latvia and other countries, was studied in the development of this decision.

The decision allows for full, high-quality and timely fulfillment of the tasks of preparing for the population census in the Republic of Uzbekistan, conducting it, analyzing its primary data and announcing its final results.

As a result of the population census:

- the population of the republic and regions is accurately calculated;
- a single information base will be created on the gender, age, marital status, education, standard of living, living conditions, employment, nationality, citizenship and other demographic, socio-economic characteristics of the population;

- the information base will be expanded to develop measures to strengthen demographic policy, population health, improve the condition of women and children, and provide assistance to families;

- a reliable basis will be created for calculating the forecast indicators of the next 10-30 years of development in terms of the development of the infrastructure of settlements and cities, the use of labor resources and their placement;

- allows obtaining the necessary information for making political and management decisions on the development of regions and providing assistance to the social sectors in need of social protection;

- will be improvement of the statistical potential index of our republic in international rankings.

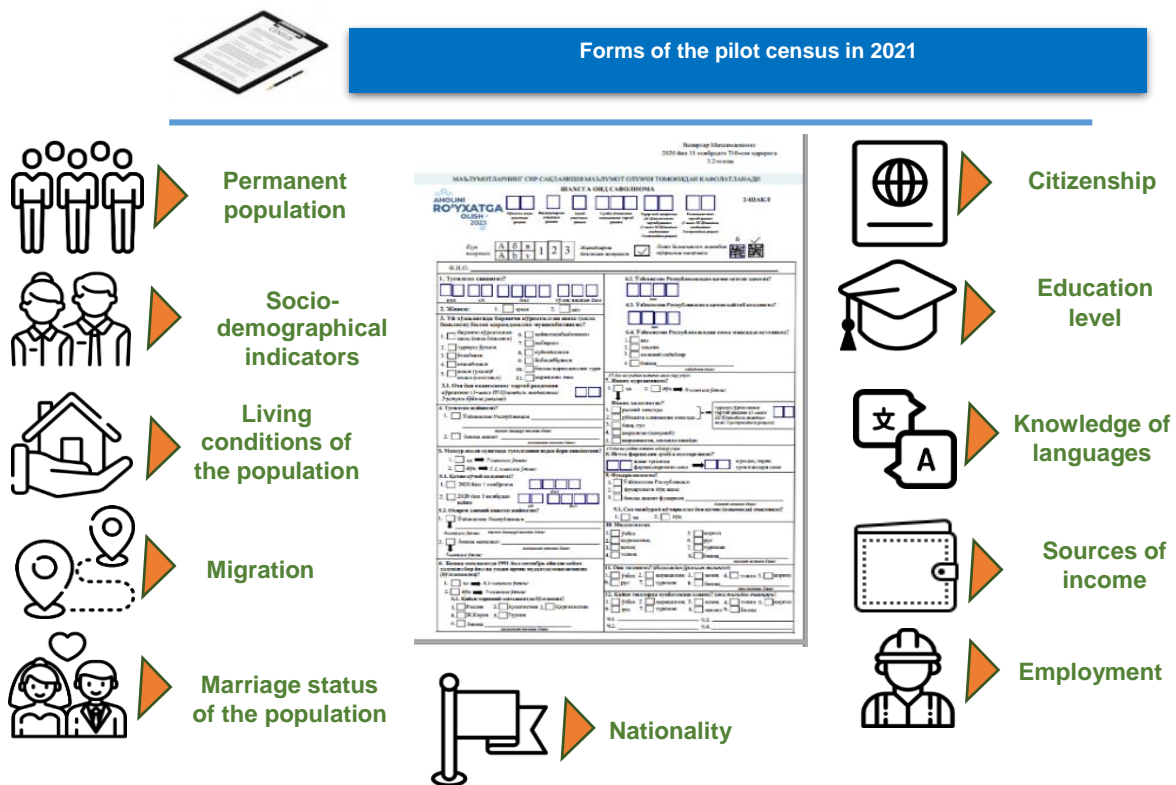
Article 21 of the law of the Republic of Uzbekistan “On population census” which adopted on March 16, 2020 defines the program of the census event in the Republic of Uzbekistan. In the census, data such like the main demographic indicators of the population, indicators of the mechanical movement of the population, the state of marriage of the population, the national composition are collected according to program of the census. Also, in Appendix 2 to the resolution of the Cabinet of Ministers of the Republic of Uzbekistan №710 which adopted on November 11, 2020, the census program of pilot census in the Republic of Uzbekistan in 2021 was approved.

In addition, Annex 3 to the Decree approved the forms of a pilot population census in the Republic of Uzbekistan in 2021. It should be especially noted that this program and forms of census questionnaires were developed on the basis of international recommendations and advanced foreign experience.

The program of the pilot population census in the Republic of Uzbekistan in 2021 is divided into 11 points according to their belonging, each of which is devoted to certain “topics”. In particular, information about the main demographic indicators, the mechanical movement of the population, migration, national characteristics of the population, citizenship, the level of education of the population, the economic situation of household members, employment of the population, the number of children, living habits, maintaining a healthy lifestyle of household members, citizens of foreign countries and stateless persons who temporarily arrived in the Republic of Uzbekistan questions on data collection, as well as on certain categories of the population.

Figure 3

The structure of the forms of the census sheet as a test of the population of the Republic of Uzbekistan 2021



It can be seen from this that the census program allows you to collect complete information about the population, covering all segments of the population. This, in turn, is the basis for the formation of accurate information about the number of unemployed people in which region of the country, the level of provision of pre-school education organizations, schools, sports facilities, the living conditions of the population, the state of internal and external migration of the regions. creates.

The 2021 pilot population census form consists of 5 forms:

Form 1 “Characteristics of the dwelling and the list of people living in it”: This form consists of 3 sections; each section is designed to receive certain types of information. In particular, section 1 of the questionnaire is called “**Features of the residence**”, in which the respondents are asked about the type of ownership of the residence, its type, the total living area of the residence, the

time it was built, the materials of the outer walls, the amenities available in the residence, including sanitary and hygienic facilities. they answer questions about conditions. Section 2 reflects whether **household members are provided with tools that they use for a long time**. In Section 3, **all household members living directly in the dwelling are included in the list of the number of households living in this place and members of the household**. In this case, the relationship of the inhabitants to each other is recorded, where each of them lives at the time of the census, whether they live permanently or temporarily, in case of temporary absence, the reason and period of absence are indicated.

Form 2 “Personal Questionnaire”: This questionnaire is filled out for each person and everyone listed as household members in section 3 of the questionnaire of Form 1. In this questionnaire, respondents answer **23 main questions**. It should be noted that these questions are divided into logical blocks. In particular, questions are asked within the framework of topics such as basic **demographic indicators, migration indicators, respondents' marital status, education level, health of the population and mothers, children, employment and unemployment rate, economic situation**. It should be noted that there are age-gender limits for the questions.

Form 3 “Questionnaire for foreign citizens who have temporarily arrived in the Republic of Uzbekistan”: It is filled out for persons who live abroad permanently, but come to the territory of the Republic of Uzbekistan during the census and temporarily live or stay there and cause inconvenience to them. This questionnaire consists of **6 questions** in order not to bother and take up a lot of their time.

Form 4 “Questionnaire on the collection of personal data for certain categories of the population”: This questionnaire form is used in special institutions specified in Article 24 of the Law of the Republic of Uzbekistan “On population census” formed for the purpose of registration of permanent residents, **the name of the institution, type and total number of respondents in this**

institution are filled. Form 2 “Personal Questionnaire” is also filled out for each respondent.

Form 5 “Checklist for citizens of the Republic of Uzbekistan and stateless persons at the place of temporary residence”: citizens of the Republic of Uzbekistan during temporary stay in a place other than their place of permanent residence, while the checklist was developed to prevent an artificial increase in the population, i.e. e. adding one person to the population twice. This checklist consists of 3 sections. In section 1, the respondent's temporary residence address is filled in completely, in section 2, the respondent's permanent residence address is filled in completely. Section 3 is filled in by the staff of the census department. The checklist and the completed Form 2 for this respondent will be sent to the census department at the permanent address of the respondent. In this process, the checklist and Form 2 will be checked by the officer in charge of the census department from which the Form 2 was received and the completed Form 2 will be left based on the respondent's own words. and the second copy will be destroyed in the prescribed manner.

At the same time, the confidentiality of personal data of the population is guaranteed by the registrar and official organizations, and all personal data is used only for statistical purposes and is published in the form of aggregated data.

Conclusions and suggestions

An important role in studying the state of demographic processes in the republic is played by the data of population censuses conducted on the territory of the country.

Such important information is necessary for forecasting socio-economic processes, determining employment policy, creating social and medical programs,

as well as for the performance of functional duties by public authorities and the provision of this valuable information for science and society.

In this regard, in order to improve the forms of the pilot census questionnaire, which serve as the basis for the collection of census data:

- it is proposed to conduct special observations or other types of surveys within the framework of these topics, excluding questions that are not the subject of the census;

- in order to ensure the quality of the information received, it is suggested to improve the text of the questions and simplify the forms of asking questions to ensure that the questions in the questionnaire are understandable to the population during the survey.

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